

Message Text

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ACTION L-03

INFO OCT-01 ADP-00 IO-13 OIC-04 AF-10 ARA-16 EA-11 EUR-25

NEA-10 RSC-01 DOTE-00 CAB-09 CIAE-00 COME-00 DODE-00

EB-11 INR-10 NSAE-00 FAA-00 OMB-01 PM-07 H-03 NSC-10

PA-03 PRS-01 SS-15 USIA-15 SY-10 AID-20 A-01 SCA-01

TRSE-00 USSS-00 JUSE-00 SR-02 ORM-03 RSR-01 /217 W

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R 301225Z AUG 73

FM AMEMBASSY ROME

TO SECSTATE WASHDC 0498

INFO AMEMBASSY BEIRUT

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY TEL AVIV

USUN 1642

AMCONSUL MONTREAL

UNCLAS ROME 8912

E.O. 11652: N/A

TAGS: ICAO, ETRN

SUBJ: ICAO AIR SECURITY CONFERENCE: THIRD REPORT OF USDEL -
AUGUST 29

MONTREAL FOR US REP ICAO

PLEASE PASS TO: LITTELL/CAB; DRISCOLL/DOT; STEWART/FAA

1. ALMOT ENTIRE DAY DEVOTED TO GENERAL STATEMENTS BY STATES
IN JOINT MEETING OF ASSEMBLY AND CONFERENCE. USSR SPOKE FIRST
IN SUPPORT OF PROTOCOLS TO HAGUE AND MONTREAL CONVENTIONS TO
REQUIRE MANDATORY EXTRADITION OF HIJACKERS AND SABOTEURS,
WITH LANGUAGE CREATING REFUGEE EXCEPTION; ALSO SUPPORTED NORDIC
DRAFT CONVENTION. INDIA FAVORED AMENDMENT OF CHICAGO CONVENTION.
JAPAN B UPED NEW CONVENTION AND CHICAGO AMENDMENT SHOULD BE
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LINKED. BULGARIA CONCERNED ABOUT ADDITIONAL EXPENDITURE IF

MAIN ROLE NOT GIVEN TO COUNCIL IN NORDIC PROPOSAL AND THAT AMENDMENT OF CHICAGO WOULD AFFECT UNIVERSALITY OF ICAO. TURKEY THOUGHT WIDE ACCEPTANCE NECESSARY CRITERION AND SAID AMENDMENT OF CHICAGO MEETS WITH ITS APPROVAL.

2. US STATEMENT STRONGLY FAVORED ADOPTION OF NEW CONVENTION WITH MODIFICATIONS TO NORDIC PROPOSAL TO ENHANCE ITS EFFECTIVENESS THROUGH INDEPENDENT COMMISSION OF EXPERTS AND BROADENING OF SCOPE OF RECOMMENDATIONS THROUGH A CONVOCATION OF STATES. RECOGNIZED ADDITIONAL TASK ASSIGNED TO CONFERENCE BY ICAO COUNCIL IN RESPONSE TO UN SECURITY COUNCIL TO MAKE PROVISION IN CONVENTION FOR ACTS OF UNLAWFUL INTERFERENCE BY STATES. US WILL CONSIDER SUPPORT FOR SOVIET PROTOCOL TO MAKE EXTRADITION PREFERENTIAL OBLIGATION OF PARTIES BUT WITH OPTION FOR SUBMISSION TO PROSECUTION OF PERSONS WHO MIGHT OTHERWISE QUALIFY AS REFUGEES. ALSO READY TO SUPPORT AMENDMENT OF CHICAGO CONVENTION AS LONG-TERM COMPLEMENT TO EFFECTIVE INDEPENDENT CONVENTION.

3. SAUDI ARABIA AND SENEGAL FAVORED INCORPORATION OF HAGUE AND MONTREAL CONVENTIONS IN CHICAGO CONVENTION. GREECE WANTS RECENT ATHENS AIRPORT INCIDENT COVERED BY A PROTOCOL TO MONTREAL CONVENTION. BELGIUM SAW NEED FOR INDEPENDENT COMMISSION OF EXPERTS NOT SUBJECT TO GOVERNMENTAL INSTRUCTIONS AND WIDENING OF ITS JURISDICTION. TANZANIA, KENYA AND UGANDA HAVE NOT REACHED A FINAL POSITION. THE NETHERLANDS SUPPORTED AN INDEPENDENT CONVENTION AND AMENDMENT OF CHICAGO, ALSO SOVIET PROPOSAL.

4. SWEDEN SAID NO STATE WHICH NOT PARTY TO HAGUE AND MONTREAL SHOULD BE SUBJECT TO SANCTIONS BUT THAT UNLAWFUL ACTS OF STATES SHOULD BE COVERED IN ANY INDEPENDENT CONVENTION TO BE ADOPTED. FEDERAL REPUBLIC OF GERMANY FAVORED AMENDMENT OF CHICAGO AND INDEPENDENT CONVENTION, BOTH NORDIC AND QTE MORE ELASTIC UNQTE BELGIAN PROPOSALS. WOULD HAVE DIFFICULTY ACCEPTING MANDATORY EXTRADITION IN VIEW OF POLITICAL ASYLUM CASES.

5. IN AFTERNOON SESSION BRAZIL SPOKE IN FAVOR OF MANDATORY EXTRADITION AND UK/FRENCH/SWISS PROPOSAL BUT AGAINST USE AMENDED CHICAGO ARTICLES 86 AND 87 FOR ACTS OF UNLAWFUL INTERFERENCE.

FRANCE SAID ITS POSITION BASED ON THREE BASIC PRINCIPLES:

(1) NEED FOR SOMETHING EFFICIENT TO IMPROVE AIR SAFETY, (2)

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NEED FOR WIDESPREAD AGREEMENT OF STATES AND (3) NEED OF STATES TO FACE UP TO NEW SITUATION OF AIR PIRACY WITHIN ICAO FRAMEWORK. ZAIRE BELIEVED VIOLENCE MUST BE ATTACKED AT SOURCE, I.E., COLONIALISM AND RACISM. JAMAICA SUPPORTED LINKAGE OF NEW CONVENTION WITH AMENDMENT OF CHICAGO CONVENTION IN ACCORDANCE WITH US VIEWS, BUT WITH ACTION DECISION BY ICAO COUNCIL. TUNISIA, UPPER VOLTA AND IRAQ FAVORED INCORPORATION OF HAGUE AND MONTREAL CONVENTIONS IN CHICAGO CONVENTION. ARGENTINA AND ALGERIA

BOTH REFERRED TO WORK OF UN COMMITTEE ON TERROSISM AND SAID THEY WILL CONSIDER ALL DRAFTS WITH OPEN MINDS BUT SHOULD NOT BE PREJUDICIAL TO SOVEREIGNTY OF STATES OR OUTSIDE SCOPE OF ICAO. CUBA COULD NOT AGREE TO ANY AMENDMENT OF CHICAGO CONVENTION LIKELY TO IMPAIR ITS UNIVERSALITY. CANADA, THE LAST OF THE MANY OTHER STATES WHICH MADE GENERAL STATEMENTS, SUPPORTED AMENDMENT OF CHICAGO CONVENTION AND INDEPENDENT CONVENTION AS TWO COMPATIBLE SYSTEMS.

5. IFALPA, ITWF AND IATA ALL MADE STRONG STATEMENTS CALLING FOR EFFECTIVE ACTION BY GOVERNMENTS NOW. IATA SAID ANY INTERNATIONAL LAW IS A LIMITATION OF SOVEREIGNTY AND SPOKE FAVORABLY OF SOVIET, NORDIC, BELGIAN AND UK/FRENCH/SWISS PROPOSALS.

6. DIPLOMATIC CONFERENCE ACCEPTED INTERIM REPORT OF ITS CREDENTIALS COMMITTEE AND DECIDED ALLOW ALL 95 DELEGATIONS PARTICIPATE FULLY PENDING RECEIPT OF PROPER CREDENTIAL IN SOME CASES. US CANDIDATE, SCIOLLA LAGRANGE OF ITALY, ELECTED PRESIDENT AND CHIEF DELEGATES OF PHILIPPINES, GERMAN DEMOCRATIC REPUBLIC, URUGUAY AND NIGERIA ELECTED FIRST, SECOND, THIRD AND FOURTH VICE PRESIDENTS RESPECTIVELY.

7. EB/OA/AVP PLS PASS ATA AND ALPA (JACK BAVIS).VOLPE

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